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Administrative and budgetary aspects of the financing of the United Nations peacekeeping operations: financing of the United Nations peacekeeping operations

Financing of the United Nations Logistics Base at Brindisi

Report of the Advisory Committee on Administrative and Budgetary Questions

Addendum

1. The Advisory Committee on Administrative and Budgetary Questions has considered the reports of the Secretary-General (A/55/714 and A/55/830) containing the financial performance report for the United Nations Logistics Base at Brindisi, Italy (UNLB) for the period from 1 July 1999 to 30 June 2000 and the proposed budget for UNLB for the 12-month period from 1 July 2001 to 30 June 2002. During its consideration of the reports, the Advisory Committee met with representatives of the Secretary-General, who provided additional information.

2. The Advisory Committee recalls that UNLB has been operational since late 1994, carrying out tasks related to the maintenance of two-mission start-up kits in state of readiness for deployment at short notice, offering services directly related to assets management, including refurbishment, maintenance and storage of serviceable assets from liquidating field missions, and providing communications support through the global satellite network to the United Nations, as well as to peacekeeping operations and missions worldwide and to several of the specialized agencies.

Financial performance report for the period from 1 July 1999 to 30 June 2000

3. The Advisory Committee recalls that the General Assembly, in its resolution 53/236 of 8 June 1999, approved cost estimates of $7,456,500 for the financing of UNLB for the period from 1 July 1999 to 30 June 2000. The unencumbered balance of $1,373,600 for the period from 1 July 1997 to 30 June 1998 was applied to the required resources and the remaining balance of $6,082,900 was prorated among the

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approved appropriations of the individual active peacekeeping operation budgets to meet the financing requirements of UNLB. Those amounts, as reflected in the respective performance reports for each individual mission, are shown in the performance report on UNLB (A/55/714, table 1).

4. As noted in the performance report (ibid., para. 17), the expenditures for the period from 1 July 1999 to 30 June 2000 amounted to $7,026,000, including unliquidated obligations of $1,871,000. The resulting unencumbered balance of $430,500 is mostly due to civilian vacancies among international staff as well as reduced operational requirements. The Advisory Committee was informed that unliquidated obligations had been further reduced to $642,139 as of 31 December 2000.

5. Savings of $227,100 are reported under civilian personnel costs, out of an apportionment of $4,220,100. An average vacancy rate of 18 per cent among international staff for the reporting period is indicated in the report (ibid., para. 4), resulting from delays in recruitment and assignment of staff either on temporary duty or reassignment to other missions. The Advisory Committee recalls that the authorized staffing component for the period included 20 international staff posts (10 Professional and 10 Field Service) and 83 locally recruited staff.

6. Savings of $206,100 are also reported under operational requirements out of an apportionment of $3,196,400. Lower requirements, amounting to $340,100, resulted in great part from savings under premises and accommodations ($65,800); transport operations ($117,700 — in view of changes in requirements and lower actual costs) and other equipment ($130,800 — as a result of changes in requirements for electronic data-processing equipment and miscellaneous equipment). These were partially offset by additional requirements under supplies and services ($134,000) mostly resulting from higher than budgeted exchange rates.

7. The performance report provides an overview of the implementation of the budget during the reporting period (ibid., paras. 4-16). The Advisory Committee welcomes the indication that significant progress was made in inventory verification and the update of information contained in the field assets control system (FACS) (ibid., para. 7), listing the inventory of assets at UNLB, as at 30 June 2000, at $44,849,000.

8. The Committee notes that UNLB provided storage facilities for assets from three missions that were being liquidated, the United Nations Mission in the Central African Republic (MINURCA), the United Nations Observer Mission in Angola (MONUA) and the United Nations Mission of Observers in Tajikistan (UNMOT); the assets of the missions were valued at $8,407,339 (ibid., para. 9). The contents of the start-up kits were used in support of the new missions: the United Nations Interim Administration Mission in Kosovo (UNMIK), the United Nations Mission in East Timor (UNAMET), and the United Nations Mission in Sierra Leone (UNAMSIL) (ibid., para. 8).

9. In connection with the start-up kits, the Advisory Committee recalls that, in its report on the financing of UNLB of 10 April 2000 (A/54/841/Add.8, paras. 19 and 20), it had indicated that the role and function of UNLB would be subject to a review, along with the concept, make-up and financing of the mission start-up kits, and that the results and changes proposed would be reflected in the context of the budget proposal for 2001-2002. The Committee notes, however, as indicated in the

report on the budget for UNLB for the period from 1 July 2001 to 30 June 2002 (A/55/830, annex III, para. 4), that the review and its results are expected to be available at the time the results of the Headquarters capacity study and comprehensive review are available, that is, in the fall of 2001. The Committee further recalls that, in its report of 10 April 2000, it recommended that the potential for use of UNLB as a regional procurement centre be explored with the missions in the area (A/54/841/Add.8, para. 10). The Committee trusts that this matter will also be considered in the context of the review of the operational concept of UNLB.

10. The performance report indicates that equipment valued at $98,768,688 was transferred out from UNLB (A/55/714, paras. 5 and 6). Of this total, equipment valued at $49,399,722 was transferred from the Field Administration and Logistics reserve, and equipment valued at $49,368,966 was trans-shipped via UNLB. Incoming shipments with a value of $36,007,690 were also processed, including equipment from peacekeeping missions, other agencies and the Field Administration and Logistics Division reserve valued at $17,143,393 as well as equipment from local and international vendors valued at $18,863,757. Information provided to the Advisory Committee, in this regard, and in connection with the communications support provided by UNLB, is shown in annex II to the present report.

11. **The Advisory Committee recommends acceptance of the proposal of the Secretary-General set out in the performance report (ibid., para. 19), to apply the unencumbered balance of $430,500, as well as the interest income of $289,000 and miscellaneous income of $340,000 ($1,059,500 in total), to the resources required for the period from 1 July 2001 to 30 June 2002.**

Cost estimates for the 12-month period from 1 July 2001 to 30 June 2002

12. The Advisory Committee recalls that the General Assembly, in its resolution 54/278 of 15 June 2000, approved the Secretary-General's cost estimates of $9,317,400 gross for the Logistics Base for the period from 1 July 2000 to 30 June 2001. The General Assembly also decided to apply the total unencumbered balance of $1,731,800 for the period from 1 July 1998 to 30 June 1999 to the resources required for the 2000-2001 budget period, and to prorate the balance of $7,585,600 among the individual active peacekeeping operation budgets.

13. An amount of $8,982,600 gross ($8,174,400 net) is proposed for the maintenance of UNLB for the period from 1 July 2001 to 30 June 2002 (A/55/830, para. 1). The amount proposed constitutes a reduction of $334,800 in total gross resources (or 3.6 per cent) in relation to the apportionment for the period from 1 July 2000 to 30 June 2001, indicated in paragraph 12 above.

14. The cost estimates contained in the budget report (A/55/830, para. 3) constitute a maintenance budget. The Secretary-General proposes to submit a revised budget for UNLB for the period from 1 July 2001 to 30 June 2002 after submission of the review of the Base's concept of operation and related requirements (including the review of the composition and number of mission start-up kits), which will be reported upon in the early part of the fall of 2001, along with the Headquarters capacity study and comprehensive review (see para. 9 above). **The Advisory Committee is of the opinion that unless the revisions entail significant changes in financial requirements, the results of the reviews should be reported upon in**

the context of the next performance report and budget for UNLB in the winter of 2002.

15. The Advisory Committee recalls that, in its report of 10 April 2000, it had requested the presentation of the requirements for UNLB "in a more programmatic manner" (A/54/841/Add.8, para. 20). In this regard, the Committee was informed that these changes would be addressed in the context of the proposed budget for UNLB for the period from 1 July 2002 to 30 June 2003.

16. No changes are proposed to the staffing table, which currently consists of 106 staff, including 23 international posts (10 Professional and 13 Field Service posts), and 83 locally recruited staff. Upon enquiry, the Advisory Committee was informed that, as at 31 December 2000, 16 out of the 23 authorized international posts and 82 out of the 83 authorized local posts were encumbered. The Committee recalls that three additional Field Service posts were provided in the current 2000-2001 budget period to perform technical support tasks in the areas of communications and electronic data processing, but that, as indicated in the budget report, "the support to newly established missions continues to challenge the Base's human resources and this issue will be among those addressed in the forthcoming review of the Base's concept of operations" (A/55/830, para. 7).

17. The Advisory Committee notes, nevertheless, that expenditures under civilian personnel costs decreased by 4.2 per cent, from $4,471,700 in the current budget (2000-2001) to $4,285,000 in the proposed budget (2001-2002) due to technical adjustments (ibid., table 1). The resources proposed take into account the salary scale applicable since 1 March 1999 for local staff and a vacancy rate of 5 per cent for international staff.

18. As indicated in the budget report, the estimate provides operational costs, which total $3,838,400, reflecting a decrease of 3.2 per cent or $128,200 as compared with the current budget (ibid., annex I.A and I.C). The proposed estimates for operational requirements include an amount of $1,532,900 under non-recurrent estimates, mostly related to the alteration and renovation of premises ($635,000) to increase storage space and make structural repairs and other improvements to the training facility; under transport operations for the replacement of vehicles ($384,100) and purchase of workshop equipment ($11,200); under communications ($331,200) for requirements for spare parts and supplies; and under other equipment for the replacement of equipment required for the buildings management unit ($103,500); and replacement of a limited number of electronic data-processing units ($67,200).

19. The training activities at UNLB, which have expanded during the last two years, show an increase in the related provision from $43,000 in the current budget (2000-2001) to $51,000 in the proposed maintenance budget (2001-2002). The Committee, in its previous report, had welcomed the use of UNLB as a training centre, while requesting that criteria be clearly set for determining training priorities. The Committee sought additional information regarding communications and information technology training provided at UNLB, including outsourced training in this regard. The information submitted is shown in annex III to the present report.

20. The report of the Secretary-General outlines the action to be taken by the General Assembly at its fifty-fifth session (A/55/830, para. 4). In view of the statement made in paragraph 3 of A/55/830, **the Advisory Committee recommends that the proposal of the Secretary-General for the United Nations Logistics Base be accepted by the General Assembly**.

Annex I

1. Shipments/trans-shipments dispatched to United Nations missions and agencies from the United Nations Logistics Base at Brindisi

(United States dollars)

	1 July 1999-30 June 2000							
	Field Administration and Logistics Division reserve shipments				*Trans-shipments*			
Destination	*Expenditure*	*Assets*	*Total inventory value*	*Total weight (kgs)*	*Expenditure*	*Assets*	*Total inventory value*	*Total weight (kgs)*
UNICEF	4 000.00	0.00	4 000.00	278.00	0.00	96 784.02	96 784.02	23 803.00
UNDP	0.00	7 768.00	7 768.00	30.00	0.00	29 402.64	29 402.64	1 190.00
WFP Albania					0.00	85 000.61	85 000.61	1 875.80
WFP Kosovo	280.00	0.00	280.00	112.00	15 000.00	0.00	15 000.00	1 250.00
WFP Kenya	0.00	9 136.00	9 136.00	8.00				
WFP Rome	6 970.00	0.00	6 970.00	8.00				
OSCE					665 430.76	137 369.11	802 799.87	82 266.50
UNOHCI	30 662.11	120 023.81	150 685.92	20 061.00				
UNSCO	0.00	4 230.00	4 230.00	22.00	84.00	0.00	84.00	3.63
Total	**41 912.11**	**136 927.81**	**178 839.92**	**20 497.00**	**680 430.76**	**348 556.38**	**1 028 987.14**	**110 385.30**
Other assessed operations								
BONUCA	11 831.17	47 671.72	59 502.89	234.00				
ECLAC	380.00	6 510.00	6 890.00	18.00				
UNPOB	5 575.85	3 629.00	9 204.85	117.00				
UNOB	2 790.70	864.60	3 655.30	50.00	21.00	22 764.00	22 785.00	612.86
UNOGBIS	4 317.12	55 877.66	60 194.78	189.00				
UNOL	21 066.10	46 641.41	67 707.51	5 977.00				
GLR Kenya					0.00	27 920.00	27 920.00	6 990.00
Tribunal, Yugoslavia	7 336.36	440 755.49	448 091.85	59 320.50	12 795.44	0.00	12 795.44	500.00
OCHA/UNOG	240.00	0.00	240.00	14.00				
United Nations Office at Nairobi	0.00	25 508.00	25 508.00	14.00				
UNSMA	1 674.10	32 107.00	33 781.10	986.00				
Total	**55 211.40**	**659 564.88**	**714 776.28**	**66 919.50**	**12 816.44**	**50 684.00**	**63 500.44**	**8 102.86**

Destination	1 July 1999-30 June 2000							
	Field Administration and Logistics Division reserve shipments				Trans-shipments			
	Expenditure	Assets	Total inventory value	Total weight (kgs)	Expenditure	Assets	Total inventory value	Total weight (kgs)
Missions								
MINUGUA	13 293.82	170 416.90	183 710.72	2 949.00				
MINURCA	108 556.73	267 073.24	375 629.97	7 239.00				
MINURSO	52 504.87	246 701.83	299 206.70	35 896.00				
MIPONUH	50 446.83	90 542.66	140 989.49	1 139.50	637.12	0.00	637.12	8.00
MONUA	900.00	0.00	900.00	2.00				
MONUC	430 061.37	3 041 224.11	3 471 285.48	161 333.00	339 702.81	1 428 795.09	1 768 497.90	177 331.50
UNAMET/UNTAET	877 514.38	5 723 942.85	6 601 457.23	789 032.00	206 106.39	3 534 575.49	3 740 681.88	248 305.50
UNOMSIL/UNAMSIL	3 223 904.79	11 069 703.61	14 293 608.40	1 589 733.50	579 537.26	996 803.56	1 576 340.82	162 425.00
UNDOF	31 894.55	648 125.04	680 019.59	66 364.00				
UNFICYP	189 603.07	857 831.68	1 047 434.75	86 579.00				
UNIFIL	470 029.52	1 594 732.54	2 064 762.06	74 796.00				
UNIKOM	47 837.08	104 762.68	152 599.76	23 841.40				
UNMIBH	138 174.17	720 013.33	858 187.50	128 775.90	3 571.46	169 035.00	172 606.46	3 345.00
UNMIK	2 599 166.84	14 761 492.09	17 360 658.93	2 174 311.00	7 079 247.04	33 938 383.23	41 017 630.27	4 659 353.42
UNMOGIP	68 133.16	157 717.53	225 850.69	17 112.50				
UNMOT	53 561.72	119 038.20	172 599.92	5 469.00				
UNOMIG	81 212.56	285 417.69	366 630.25	19 738.00				
UNPREDEP	7 494.05	0.00	7 494.05	5.00				
UNTSO	24 648.85	42 113.27	66 762.12	331.00				
Total	**8 468 938.36**	**39 900 849.25**	**48 369 787.61**	**5 184 646.80**	**8 208 802.08**	**40 067 592.37**	**48 276 394.45**	**5 250 768.42**
UNHQ	6 515.00	125 573.50	132 088.50	617.00				
Grand total	**8 572 576.87**	**40 822 915.44**	**49 395 492.31**	**5 272 680.30**	**8 902 049.28**	**40 466 832.75**	**49 368 882.03**	**5 369 256.58**

2. Grand total of shipments dispatched from 1 July 1999 to 30 June 2000

(value and weight)

	Value	*Weight (kilogram)*
Field Administration and Logistics Division reserve	49 395 492.31	5 272 680.30
Trans-shipments	49 368 882.03	5 369 256.58
Total	**98 764 374.34**	**10 641 936.88**

3. Incoming shipments from peacekeeping operations and other entities to the United Nations Logistics Base at Brindisi

	Incoming shipments 1 July 1999-30 June 2000	
Origin	*Total value (United States dollars)*	*Total kilogram*
Missions		
MINURCA	81 609.55	2 294.50
MINURSO	1 968.00	2
MIPONUH	1 261 312.28	185 170.00
MONUA	5 490 674.47	411 677.00
UNAMIR	1 716 831.58	35 000.00
UNAMSIL	110 384.00	7 000.00
UNIFIL	338 437.69	15 451.50
UNMIBH	1 429 282.34	40 114.00
UNMIK	3 405 016.80	61 630.12
UNMOT	2 835 054.49	166 580.05
UNOMIG	18 586.20	75
UNTAET	5 591.67	13
UNTSO	33 976.40	10 000.00
	16 728 725.47	**935 007.17**
Other entities		
UNOGBIS	100 240.40	3 327.00
UNSCOM	26 413.79	3 070.00
	126 654.19	**6 397.00**

Origin	*Incoming shipments 1 July 1999-30 June 2000*	
	Total value (United States dollars)	*Total kilogram*
Vendor/UNLB (*items delivered to UNLB by local and international vendors*)	18 863 756.83	2 326 348.66
United Nations Headquarters	288 553.17	266
Grand total[a]	**36 007 689.66**	**3 268 018.83**

[a] In addition to the above, assets weighing 5,377,940 kilograms and destined for various missions were trans-shipped via UNLB during the period from 1 July 1999-30 June 2000.

Annex II

Communications support provided by the United Nations Logistics Base at Brindisi for the period from 1 July 1999 to 30 June 2000

	Description of service provided				
Recipient	*Internet*	*Email*	*Telephone*	*Database replication*	*FACS*
BONUCA, Central African Republic	X	X	X	X	X
International Tribunal, Rwanda	X		X		
International Tribunal, Yugoslavia		X	X	X	
MICAH (MIPONUH), Haiti	X	X	X	X	X
MINUGUA, Guatemala		X	X	X	X
MINURSO, Western Sahara	X	X	X	X	X
MONUC, Congo	X	X	X	X	X
UNAMSIL, Sierra Leone	X	X	X	X	X
UNDOF, Syria	X	X	X	X	X
UNFICYP, Cyprus		X	X	X	X
United Nations Headquarters	X	X	X	X	X
UNIFIL, Lebanon	X	X	X	X	X
UNIKOM, Iraq/Kuwait	X	X	X	X	X
UNLO, Belgrade			X		
UNMIBH, Bosnia and Herzegovina	X	X	X	X	X
UNMIK, Kosovo	X	X	X	X	X
UNMOGIP, India	X	X	X	X	X
UNOA, Angola	X	X	X	X	X
UNOGBIS, Guinea-Bissau		X	X	X	
UNOHCI, Iraq	X	X	X	X	X
UNOMIG, Georgia	X	X	X	X	X
UNPOS, Kenya			X		
UNSCO, Gaza Strip		X		X	
UNSMA, Afghanistan		X		X	
UNTAET, East Timor	X	X	X	X	X
UNTOP, Tajikistan	X	X	X	X	X
UNTSO, Jerusalem	X	X	X	X	X
Communications support via leased lines					
WFP			X		
FAO			X		
United Nations Office at Geneva			X		

Annex III

1. Type of communications and information technology training provided at the United Nations Logistics Base at Brindisi and what proportion of training is outsourced

1. A major goal of the information and communications technology human resource development strategy of the Field Administration and Logistics Division is to create a self-sustaining operational capability for each field mission.

2. Elements of the strategy include direct education, supplied at the UNLB training laboratory, a set of distributed services (through globally accessible reference libraries, CDs and videos) and e-learning, which will enable each field mission to conduct their own self-directed, self-evaluated educational and training vector aligned with specific organizational objectives and within defined standards.

3. The UNLB training courses cover the information and communications technologies and systems in use at field missions and comprise the following broad categories:

(a) Technical training, based on specific technologies such as transmission control protocol/Internet protocol (TCP/IP) and Demand Access Multiple Assigned (DAMA) and on administering and managing specific systems like Notes messaging and the field assets control system (FACS) at basic, intermediate and advanced levels;

(b) User training aimed at enhancing user skills for effective use of mission critical systems (FACS, the field expendable and supplies system (FESS), Reality, SunSystem, Progen);

(c) Management training aimed at promulgating policy and procedures related to management efficiency in such areas including technology planning and management, property management.

4. In the information technology, applications software and information technology planning and management set of courses, in-house personnel conduct six out of nine courses. In the communications technologies, systems and communications planning and management set of courses, the majority are outsourced to the pertinent specialist vendors and only 3 out of 18 courses are conducted by in-house personnel.

5. All courses are aimed at "training the trainer". Trainers are selected by the field mission in close coordination with the Field Administration and Logistics Division which specifies the individual technical profile, prerequisite skills and training for such selection. Each trainer is required to return to the mission and transfer the acquired skills and knowledge to other pertinent staff members. All Directors of Administration/Chief Administrative Officers of field missions have been instructed to instigate and maintain a "back-up" policy so that specialist staff members have designated deputies assigned to them who are fully trained on the requisite skill-set.

6. Attached is a list of information and communications technology courses being conducted at UNLB during 2001.

2. Communications courses to be conducted at the United Nations Logistics Base at Brindisi during 2001

Course description	*Dates*	*In house*	*Outsourced*
VSAT training (Basic, intermediate and advanced)	8 Jan. to 12 Jan.		■
Video conferencing	15 Jan. to 16 Jan.	■	
INMARSAT	17 Jan.		■
DAMA/PAMA	18 Jan. to 19 Jan.	■	
Cisco Systems	5 Feb. to 16 Feb.		■
ISDN	19 Feb. to 23 Feb.		■
MD-110 (Basic and Intermediate)	26 Feb. to 2 March		■
Communications planning meeting	19 March to 23 March	■	
Management workshop	26 March to 30 March		■
Cisco voice-over frame relay, ATM and IP	28 May to 1 June		■
Cisco internetwork design	4 June to 8 June		■
Digital microwave	18 June to 22 June		■
Trunking	25 June to 29 June		■
Barret HF	3 Sept. to 7 Sept.		■
Rural telephone	10 Sept. to 14 Sept.		■
INMARSAT	10 Sept. to 14 Sept.		■
Interconnecting Cisco Network devices	1 Oct. to 5 Oct.		■
Multi-Service Access Concentrator MC3810 (MCCM)	8 Oct. to 12 Oct.		■
MD-110 Advanced	12 Nov. to 23 Nov.		■
GSM (Basic and Intermediate)	26 Nov. to 30 Nov.		■

VSAT — Very Small Aperture Terminal
DAMA/PAMA — Demand Access Multiple Assigned/Permanent Access Multiple Assigned
ISDN — Integrated Services Digital Network
GSM — Global System for Mobile Communications

3. Information technology courses to be conducted at the United Nations Logistics Base at Brindisi during 2001

Course description	*Dates*	*In house*	*Outsourced*
Reality training for systems administrators	29 Jan. to 2 Feb.	■	
Reality training for systems administrators and users	5 Feb. to 9 Feb.	■	
Microsoft Windows 2000 Network Operating Systems Essentials	7 March to 9 March		■
Interconnecting Cisco Network Devices	12 March to 16 March		■
Management workshop	26 March to 30 March	■	■
Information technology planning meeting	2 April to 6 April	■	
Lotus Notes	17 April to 27 April		■
Mission-critical applications support	2 May to 25 May	■	
Building Cisco Multilayer Switching Networks	2 July to 6 July		■
Remote management	9 July to 13 July		■
Implementing Microsoft Windows 2000 Professional and Server	16 July to 20 July		■
Building Scalable Cisco Networks	23 July to 27 July		■
Lotus Notes System Administration R.5 (Advanced)	17 Sept. to 21 Sept.		■
Domino Workflow applications development	2 May to 4 May		■
Implementing a Microsoft 2000 network infrastructure	15 Oct. to 19 Oct.		■
Implementing and administering Microsoft Windows 2000 directory services	22 Oct. to 26 Oct.		■